

Committee: Healthier Communities & Older People Scrutiny Panel

Date: 15th November 2012

Agenda item: **10**

Subject: Safeguarding Older People Task Group – Department action Plan

Lead officer: Julie Phillips; julie.Phillips@merton.gov.uk

Lead member: Councillor Linda Kirby Linda.Kirby@merton.gov.uk

Forward Plan reference number:

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Recommendations:

- A. That the Healthier Communities & Older People Scrutiny Panel note the contents of this report to acknowledge recommendations in the attached action plan.

1 PURPOSE OF REPORT AND EXECUTIVE SUMMARY

- 1.1. The purpose of this report is to note and confirm recommendations following scrutiny panel meeting on 19th April 2012.

2 DETAILS

- 2.1. **Safeguarding Adults** Adult Safeguarding in Merton continues to grow as the awareness spreads amongst partner agencies and members of the public. Safeguarding Adults has also gained recent interest following the consultation and debate about new legislation and powers that should be given to front line workers to access adults at risk.
- 2.2. In Merton we now adopt the London multi agency procedures and this has been in place locally since June 2011. One of the most significant sections is the seven key stages of the safeguarding adult's process. This provides a common framework and consistency to responding to safeguarding alerts and referrals across London Boroughs.
- 2.3. The safeguarding adult's team has grown over the recent years to meet the demand for the rise in safeguarding alerts. During the year 2011/2012, the safeguarding team received 417 alerts. This is an increase from 2010/2011 of 376 alerts. To date for this year 2012/2013 has received 222 alerts. We are predicting a rise in alerts from last year.
- 2.4. The team consists of a safeguarding manager (social worker), lead practitioner (social worker), support officer and administration worker.
- 2.5. The main customer group where the most alerts are received are older people, with the most prominent areas of abuse are physical, financial and neglect/acts of omission. This trend is not new and reflects the wider picture. Due to recent media attention of care homes (e.g winterbourne view), there has been an increase in alerts about customers that live in care homes. The safeguarding team work with local care homes in Merton where there are concerns about the quality of care in partnership with the Merton

contracts team, Sutton and Merton PCT (if nursing is involved) and the Care Quality Commission.

- 2.6. **Deprivation of Liberty Safeguards (DOLS)** The Mental Capacity Act (MCA) 2005 was amended to provide safeguards for people who lack capacity specifically to consent to treatment or care in either a hospital or care home that, in their own best interests, can only be provided in circumstances that amount to a deprivation of liberty. The amendment came into effect on 1 April 2009. Merton are given funding from a department of health grant every year to perform our role as Supervisory Body. The safeguarding manager and lead practitioner are also Best Interest Assessors as well as having a pool of additional 12 Best Interest Assessors within Merton.
- 2.7. The safeguarding team have maintained a dedicated webpage for DOLS which enable care homes and hospitals to submit the required forms online for authorisation. Generally the referral rate across London remains low. In Merton, the referral rate has risen since the first year and remained a consistent number to date per year. We hold an annual DOLS awareness event for care providers in Merton which aims for care staff to gain an update and refresher regarding DOLS and bring any queries they have to discuss to help understand the subject better.

3 ALTERNATIVE OPTIONS

- 3.1. N/A

4 CONSULTATION UNDERTAKEN OR PROPOSED

- 4.1. N/A

5 TIMETABLE

- 5.1. N/A

6 FINANCIAL, RESOURCE AND PROPERTY IMPLICATIONS

- 6.1. As directed in the attached action plan.

7 LEGAL AND STATUTORY IMPLICATIONS

- 7.1. N/A

8 HUMAN RIGHTS, EQUALITIES AND COMMUNITY COHESION IMPLICATIONS

- 8.1. N/A

9 CRIME AND DISORDER IMPLICATIONS

- 9.1. N/A

10 RISK MANAGEMENT AND HEALTH AND SAFETY IMPLICATIONS

- 10.1. N/A

11 APPENDICES – THE FOLLOWING DOCUMENTS ARE TO BE PUBLISHED WITH THIS REPORT AND FORM PART OF THE REPORT

- Scrutiny Action Plan

12 BACKGROUND PAPERS

- 12.1. N/A



**ACTION PLAN ARISING FROM THE RECOMMENDATIONS
FROM THE REPORT PRODUCED BY HEALTHIER
COMMUNITIES AND OLDER PEOPLE SCRUTINY PANEL
APRIL 2012**

**SAFEGUARDING ADULTS AND DEPRIVATION OF LIBERTY
TEAM**

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DATE: 1ST OCTOBER 2012**

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INTRODUCTION

PURPOSE OF THE ACTION PLAN

To consider the recommendations as proposed by the Scrutiny Review Report (Safeguarding Older People 19th April 2012) and to submit the action plan to the Cabinet for approval and implementation of the endorsed recommendations.

TERMS OF REFERENCE

1. To review the scrutiny panels recommendations with regards to the councils safeguarding of older people in there own homes and care homes.
2. To create an action plan from the recommendations to submit to Cabinet.

ACTION PLAN

	ACTION (RECOMMENDATION)	LEAD OFFICER	RESOURCE IMPLICATIONS
1	Due to evidence provided highlighting the 52% rise in safeguarding referrals we recommend the appointment of a additional member of staff is made to the safeguarding team. (paragraph 21)	Safeguarding Adults Team - Julie Phillips	Agreed. The creation of and additional Social Worker post to be added to the Safeguarding Team Structure. Budget for this post will need to be agreed and approved at Directorate level and signed off. Will be considered as part of restructure.
2	To reduce risk of abuse, and reduce the high percentage of unintentional abuse referrals, we recommend providing structured lifting and handling training to unpaid carers offered on a personalised case by case basis. This should include training in areas that to help prevent or recognise abuse. This should be offered to carers as part of the reablement package. We further recommend that GP Surgeries across the Borough should be informed of the	Learning and Development Selina Gardiner	Agreed. A multi agency meeting to be arranged to discuss the financial implications of this recommendation. A budget will need to be agreed across all agencies to fund this training. Learning and Development

	availability of this training as they maintain a register of unpaid carers. (Paragraph 35)	Contracts Team – David Slark	Agreed, noting that providers will respond regarding the feasibility of this recommendation.
3	Domiciliary care providers should be encouraged to use CM2000 monitors to check the time gap between appointments, to assess whether travel time between appointments is realistic and will not force carers to rush. If these gaps are not realistic, appointments should be rescheduled or re-allocated as necessary, while endeavouring to ensure continuity in care personnel for individual clients. (Paragraph 48)	Contracts Team	Agreed. This is already Merton Council's agreed process.
4	Merton Council should continue to require all domiciliary care providers to carry out new CRB checks on their frontline staff every three years. Care providers should submit evidence that this has been done to the Council within three months of the renewal date. This requirement should be introduced into all new domiciliary care contracts signed by Merton forthwith. (Paragraph	Contracts Team	Agreed. This is already Merton Council's agreed process.

	55)		
5	We recommend working with GPs to identify those with dementia living in their own home. (Paragraph 58)	Service Manager Jenny Rees	Agreed. The Merton Adult Access Team will receive and discuss referrals with outside agencies including GP surgeries who would like to refer customers to adult social care.
	We further recommend that their care packages should be regularly monitored, at least once a year and more often as need arises and situation deteriorates and whether or not a complaint has been made.	Service Manager Jenny Rees	This will be met through the usual review process within our review team in Access and Assessment. Clients that are allocated to a social care worker will have their review undertaken by that allocated worker. Any issues uncovered at a scheduled review will be taken back to management and discussed if case allocation is necessary.
6	We recommend creation of a summary adult safeguarding document for distribution to adult social care users that contains clear, concise information stating what abuse is, who it should be reported to, what will happen next and what support they will get. (Paragraph 62)	Safeguarding Adults Team - Julie Phillips	Agreed. This is in progress within the safeguarding adult's team.
7	We recommend production of a DVD on safeguarding issues. As a starting point, ahead of a full PR & publicity campaign, this DVD should be produced in time	Safeguarding Adults Team – Julie Phillips	Agreed, noting that the recommended timescale depends on the capacity to deliver this.

	for the celebrating age festival in 2012. It should also be distributed to service users and/or screened at Community Forum meetings, day centres and relevant events. (Paragraph 65)	
8	We recommend using Elder Abuse Awareness Day (15 th June) as an opportunity to increase understanding and awareness of elder abuse issues and how concerns can be reported via the abuse hotline. As a starting point that an article referencing this task group report and Elder Abuse Day should be prepared for the 2012 summer edition of My Merton (copy deadline early May). (Paragraph 66)	Safeguarding Adults Team – Julie Phillips
9	We recommend that the Safeguarding Hotline number be promoted in other Council publicity materials, including Council letters sent to residents, and as a footnote on Council emails. (Paragraph 68)	Communications Team – Bronwen Pickering
10	We recommend liaising with	Communications

	Sodexho to place information messages regarding elder abuse and how to report it on food or other packaging that goes into the homes of elderly or other vulnerable adults. (Paragraph 70)	Team – Bronwen Pickering	available to meals recipients at the beginning of their use of this service, and then at regular intervals, rather than to be on all products going into homes on a daily basis. On this basis we agree this recommendation
11	We recommend adding clear, concise information about the right of an individual to remain anonymous when reporting suspicions of abuse on the 'Whistle blowing' and 'Safeguarding Vulnerable Adults' page of Merton Council's Website. These pages should also include an easy-to-understand timeline stating 'What Will Happen Next' after abuse or other suspicions are reported. Any printed material should be updated in the same way. (Paragraph 75)	Safeguarding Adults Team – Julie Phillips	Agreed. Our Support Officer in the Safeguarding Team is responsible for updating our safeguarding adult's webpage regularly. This recommendation will be made aware to her to ensure it is clear on the webpage. The safeguarding adults team are currently updating their information which will include easy read and plain English.
12	We recommend producing a booklet offering advice to self-funders on how to choose and fund appropriate home care, and what pitfalls to look out for. (Paragraph 78)	Commissioning Team –Rahat Ahmed-Man	We entirely support the principle of making information and advice available to self-funders, but believe that this is best made available primarily through on line information in the portal to be launched later in 2012, with the use of this portal supported where needed by trained staff and volunteers. This will ensure that the information is kept up to date and is available to the widest range of potential

			users, for example relatives who live outside Merton.
13	We recommend offering free CRB checks for self-funders who employ local people to provide care services on their behalf. (Paragraph 79)	Financial Assessments and Direct Payments Team.	We agree that the council should support self-funders in obtaining CRB checks. Officers will assess the budgetary impact of offering this as a free service and may recommend charging at cost, recognising that if the council assists with obtaining CRB clearances then the cost will be lower.
14	We recommend people aged over 70 and known to be living alone, who fall into Council Tax, rent, care services or other arrears that come to the notice of the Local Authority, should not be sent a summons until they have been contacted personally by a member of the safeguarding team who is assured that there is an legitimate and acceptable explanation for the arrears. This policy should be implemented immediately. (Paragraph 86)	Finance Team	We do not agree that all people over 70 who fall into arrears should be contacted automatically by a member of the safeguarding team. This is because of the resource implications and because of potential complaints about how information has been used. However we would support all officers in the council being aware of possible safeguarding issues when people fall into arrears, and in those cases where there are clear reasons to think such issues exist then to make a referral to the safeguarding team and ask for contact to be made.
15	We recommend that Trading Standards liaise with the Safeguarding Team to identify adults likely to be at risk of rogue traders and cold callers, and warn them in writing, bi-annually, about the dangers of cold-callers,	Safeguarding Adults Team – Julie Phillips and Trading Standards Team – John Hillarby	Agreed.

	sending 'No Cold-Callers' stickers they can put on their front doors. (Paragraph 87)	
16	We recommend all new users of personal budgets receive the leaflet referred to in Recommendation 6 - or otherwise given written details of the Safeguarding hotline - when their budgets are approved, and encouraged to report any concerns about misuse of their personal budget via the helpline. (Paragraph 89)	MAAT, Hospital, East and West Assessment and Support Planning Team
17	We recommend that the safeguarding adult's alerts are reported to the Healthier Communities and Older People Overview and Scrutiny Panel on green paper on a quarterly basis. (Paragraph 94)	Safeguarding Adults Team – Julie Phillips
18	We recommend that a separate working group consisting of Council officers, care home managers, residential care users and elected members be formed to develop a 'Merton Standard' for care homes that goes beyond statutory requirements,	We agree that the working group described could profitably work together in order to agree and improve the standards which the council expects from providers from which it commissions services, and from other local providers if they are willing. We also agree that any information about quality of care and environment should be as accessible to our residents as possible. We will be keen to support Healthwatch in its role to oversee and assist these activities. We would not agree to the council applying public "ratings" to providers,

<p>and establishes a quality measure against which care establishments in the Borough can be rated. Performance indicators should include how effectively homes meet the physical, emotional, social, and privacy requirements of their clients, as well as issues such as quality of fittings and furnishings, nursing and other staff to client ratios, etc. These ratings should be available to members of the public to assist them in choosing care homes. The Merton Standard could also stipulate continuing professional development requirements for managers, and pay levels for frontline staff.</p>	<p>on the basis that it is not appropriate for the council to duplicate the regulatory function of the Care Quality Commission, and that the resource implications would be significant.</p>
<p>We further recommend that a Dignity and Care Conference be held for all interested parties in the Borough to explore this and other issues relating to the care of the elderly, including how the Council can work with HealthWatch to monitor and</p>	<p>Safeguarding Adults Team – Julie Phillips</p> <p>We support the holding of a Dignity in Care conference.</p>

	improve standards of care for the elderly in the future. (Paragraph 104)